

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15

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TO SECSTATE WASHDC PRIORITY 2989

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5828

E.O. 11652: GDS, 12-31-79

TAGS: MCAP, NATO

SUBJECT: DRAFT DPC MINISTERIAL COMMUNIQUE

REF: A. STATE 234041

B. STATE 234756

C. USNATO 5715

1. TEXT OF IS SECOND DRAFT OF DPC MINISTERIAL COMMUNIQUE
REPORTED BELOW. (COMMENT: MISSION APPRECIATES TIMELY GUIDANCE

REF (A) WHICH PERMITTED US TO INFLUENCE IS DRAFTING TO SOME
EXTENT. WE WILL CONTINUE TO PRESS FOR INCLUSION OF ALL POINTS
CONTAINED REF (A AS MODIFIED BY REF (B). ACTION REQUESTED: ANY
WASHINGTON COMMENTS ON NEW IS DRAFT, IN TIME FOR DRC DRAFTING
SESSION 0900 DEC 4, WOULD BE APPRECIATED.

2. BEGIN TEXT:

SECOND DRAFT COMMUNIQUE OF THE DPC IN MINISTERIAL SESSION

THE DEFENCE MINISTERS OF THE COUNTRIES PARTICIPATING
IN NATO'S INTEGRATED DEFENCE PROGRAMME MET ON 7TH DECEMBER, 1973
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IN BRUSSELS.

2. THE DEFENCE MINISTERS OF BELGIUM, CANADA, DENMARK,
GERMANY, GREECE, ITALY, NETHERLANDS, NORWAY, PORTUGAL, TURKEY,

THE UNITED KINGDOM AND THE UNITED STATES MET FIRST AS THE NUCLEAR DEFENCE AFFAIRS COMMITTEE TO REVIEW THE NUCLEAR PLANNING GROUP'S ACTIVITIES DURING 1973 AND PLANS FOR FUTURE ACTIVITY.

3. THE FOURTEEN MINISTERS THEN MET AS THE DEFENCE PLANNING COMMITTEE. THEY FIRST REVIEWED THE STRATEGY AND PURPOSE OF THE ALLIANCE IN THE LIGHT OF AN APPRAISAL BY THE SECRETARY GENERAL AND HEARD A STATEMENT BY THE CHAIRMAN OF THE MILITARY COMMITTEE ON CURRENT TRENDS IN THE RELATIVE MILITARY CAPABILITIES OF NATO AND THE WARSAW PACT.

4. MINISTERS DISCUSSED THE PROGRESS OF THE SECOND PHASE OF THE UNITED STATES/SOVIET TALKS ON THE LIMITATION OF STRATEGIC WEAPONS. THEY WELCOMED THE OPENING OF NEGOTIATIONS IN VIENNA ON THE MUTUAL REDUCTIONS OF FORCES AND ARMAMENTS IN CENTRAL EUROPE; THEY ALSO DISCUSSED THE SECURITY ASPECTS OF THE CONFERENCE ON EUROPEAN SECURITY AND CO-OPERATION NOW TAKING PLACE IN GENEVA. THEY REITERATED THE PRINCIPLE THAT THE AIM OF NEGOTIATIONS IN VIENNA SHOULD BE TO ACHIEVE A BALANCE WHICH WOULD ENSURE UNDIMINISHED SECURITY FOR ALL MEMBERS OF THE ALLIANCE, AT LOWER LEVELS OF FORCES; THEY CONFIRMED THAT THE OVERALL MILITARY CAPABILITY OF NATO SHOULD NOT BE REDUCED EXCEPT IN THIS CONTEXT. THEY AGREED THAT THE PROGRESS SO FAR ACHIEVED IN THE NEGOTIATIONS DID NOT JUSTIFY ANY IMMEDIATE REDUCTIONS IN THEIR CURRENT DEFENCE EFFORTS.

5. IN THIS CONNEXION, THEY WELCOMED THE REAFFIRMATION BY THE UNITED STATES THAT, GIVEN A SIMILAR APPROACH BY THEIR ALLIES THEIR FORCES IN EUROPE WOULD BE MAINTAINED AND IMPROVED AND WOULD NOT BE REDUCED UNILATERALLY; THEY TOOK NOTE, HOWEVER, THAT RECENT LEGISLATION IN THE UNITED STATES ALSO MADE THIS ASSURANCE CONDITIONAL UPON THE ACHIEVEMENT OF A SATISFACTORY SOLUTION TO THE FINANCIAL PROBLEMS INCURRED BY THE UNITED STATES THROUGH MAINTAINING FORCES IN EUROPE (SEE PARAGRAPH 11 BELOW).

6. MINISTERS NOTED WITH CONCERN THAT, DESPITE THESE DEVELOPMENTS IN THE POLITICAL FIELD, THE SOVIET UNION AND HER
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ALLIES HAVE CONTINUED TO INCREASE THE SCALE OF THEIR MILITARY PROGRAMME, TO WHICH THEY DEVOTE IMMENSE RESOURCES; IN THIS WAY THE STRENGTHENING AND IMPROVEMENT OF THEIR NUCLEAR AND CONVENTIONAL FORCES IN EVERY FIELD CONTINUES UNABATED, AND THEY NOW POSSESS A CAPABILITY FOR THE WORLD-WIDE USE OF MILITARY POWER FAR IN EXCESS OF THAT NEEDED TO DEFEND THEIR OWN TERRITORY. MINISTERS EMPHASIZED THAT THE PLANNING OF NATO DEFENCES MUST BE DIRECTLY RELATED TO THIS MILITARY POWER MAINTAINED BY THE WARSAW PACT AND THE STRATEGIC SITUATION CREATED THEREBY.

7. MINISTERS DISCUSSED RECENT EVENTS IN THE MIDDLE EAST AND THEIR IMPLICATIONS FOR THE SECURITY OF THE ALLIANCE. THEY NOTED THAT ONCE AGAIN THE SOVIET UNION HAD BEEN PREPARED TO USE

HER MILITARY STRENGTH IN PURSUIT OF POLITICAL AND STRATEGIC AIMS IN AREAS WHICH ARE OF CONCERN TO THE ALLIANCE BUT WHICH DO NOT BRING THEM INTO DIRECT CONFRONTATION WITH NATO FORCES. THEY DREW SPECIFIC ATTENTION TO THE SCALE AND QUALITY OF THE MILITARY SUPPORT PROVIDED, AND THE RAPIDITY WITH WHICH IT WAS DEPLOYED. THEY ALSO NOTED THE RESULTS WHICH HAD BEEN ACHIEVED BY A DEMONSTRATION OF STRENGTH AND FIRMNESS IN COUNTERING THESE ACTIVITIES. MINISTERS RESOLVED TO GIVE INTENSIVE STUDY TO THE LESSONS WHICH NATO COULD LEARN FROM THE CONDUCT AND OUTCOME OF THIS CONFLICT.

8. IN THE CONTEXT OF THE DISCUSSION ON THE SITUATION IN THE MIDDLE EAST THEY NOTED WITH APPROVAL THE MEASURES WHICH HAD BEEN TAKEN OR PLANNED TO SECURE THE AVAILABILITY OF OIL SUPPLIES ESSENTIAL FOR THE DEFENCE OF THE ALLIANCE.

9. MINISTERS DISCUSSED AN INTERIM REPORT ON SOME ASPECTS OF THE POSSIBILITY OF SPECIALIZATION OF DEFENCE ROLES IN THE CENTRAL AREA, PREPARED IN RESPONSE TO THE INITIATIVE TAKEN BY THE DEFENCE MINISTER OF THE NETHERLANDS AT THEIR SPRING MEETING. THEY WELCOMED THE DECISIONSTAKEN BY THE NETHERLANDS GOVERNMENT AND OTHERS ON THE RECOMMENDATIONS OF THIS REPORT, AND GAVE DIRECTIONS FOR THE STUDY TO BE EXTENDED INTO FURTHER AREAS OF POSSIBLE SPECIALIZATION.

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10. MINISTERS DISCUSSED AN INTERIM REPORT ON MEASURES TO
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IMPROVE THE FLEXIBILITY AND EFFECTIVENESS OF THE TACTICAL AIR FORCES IN THE CENTRAL REGION, THROUGH CHANGES IN ORGANIZATION, COMMAND AND CONTROL. AS AN INITIAL MEASURE, MINISTERS AGREED IN PRINCIPLE TO THE FORMATION OF A NEW HEADQUARTERS UNDER THE TITLE OF ALLIED AIR FORCES CENTRAL EUROPE, AND AGREED THAT A COMMANDER SHOULD BE APPOINTED IN THE NEAR FUTURE.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5828

11. MINISTERS CONSIDERED A REPORT FROM A SPECIAL STUDY GROUP ON THE BUDGETARY AND BALANCE OF PAYMENT PROBLEMS ARISING FROM THE STATIONING OF UNITED STATES FORCES IN EUROPE, AND DISCUSSED A NUMBER OF POSSIBLE MEANS OF RECIEVING THEM. THEY RECOGNIZED THE PARTICULAR IMPORTANCE TO THE ALLIANCE OF THE BILATERAL NEGOTIATIONS NOW INPROGRESS BETWEEN THE UNITED STATES AND THE FEDERAL REPUBLIC OF GERMANY ON THE RENEWAL OF ARRANGEMENTS FOR OFFSETTING THE COST OF UNITED STATES FORCES IN GERMANY, AND EMPHASIZED THE NECESSITY FOR OTHER COUNTRIES OF THE ALLIANCE TO TAKE ACTIVE MEASURES IN THIS FIELD. IN THIS CONNEXION, SEVERAL COUNTRIES DECLARED THEIR INTENTION OF INCREASING THE SCALE OF THEIR PURCHASES OF MILITARY EQUIPMENT IN THE UNITED STATES. MINISTERS AGREED INPRINCIPLE THAT THE SHARE OF THE UNITED STATES IN THE VARIOUS CIVIL AND MILITARY BUDGETS OF NATO SHOULD BE SUBSTANTIALLY REDUCED. THEY ALSO DECLARED THE WILLINGNESS OF THEIR COUNTRIES TO PARTICIPATE, SO FAR AS NATIONAL CIRCUMSTANCES WILL ALLOW, IN ANY MULTILATERAL OR BILATERAL ARRANGEMENTS FOR SOLVING THE UNITED STATES PROBLEM WHICH CAN BE DEvised TO THE MUTUAL SATISFACTION OF ALL PARTIES CONCERNED, AND DIRECTED THEIR STAFFS TO WORK ACTIVELY AND RAPIDLY TO THIS END.

12. MINISTERS NOTED THE PROGRESS THAT HAD BEEN MADE ON THE DEVELOPMENT OF THE INFRASTRUCTURE PROGRAMME COVERING THE PERIOD
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1975-1979 AND IN THE DISCUSSIONS ON FUNDING ARRANGEMENTS.

13. MINISTERS RECEIVED FROM THE CHAIRMAN OF THE EUROGROUP AN ACCOUNT OF GROUP'S CONTINUING WORK AND IN PARTICULAR

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14. FINALLY, AND IN THE LIGHT OF THE ABOVE, MINISTERS TURNED THEIR ATTENTION TO THE MILITARY POSTURE OF THE ALLIANCE. THEY REAFFIRMED THAT THE FUNDAMENTAL PURPOSE OF NATO FORCES IS TO DETER AGGRESSION AND TO PRESERVE ALL MEMBERS OF THE ALLIANCE FROM ATTACK OR THREAT OF ATTACK FROM OUTSIDE. THEY STRESSED THAT FULFILMENT OF THIS PURPOSE DEPENDS ON MAINTAINING THE BALANCE OF CONVENTIONAL, AS WELL AS NUCLEAR, FORCES WITH THE WARSAW PACT. THEY RECOGNIZED THE EFFORTS MADE BY COUNTRIES OVER THE PAST FOUR YEARS TO MAINTAIN AND IMPROVE THEIR CONVENTIONAL FORCES, BUT NOTED THAT THESE IMPROVEMENTS WERE NOT KEEPING PACE EITH THE GROWING CAPABILITY OF THE SOVIET UNION AND HER ALLIES. THEY IDENTIFIED A NUMBER OF CRITICAL AREAS IN WHICH EXTRA EFFORT WAS REQUIRED TO CORRECT CURRENT WEAKNESSES IN NATO DEFENCES, PARTICU-

LARLY IN REGARD TO THE MODERNIZATION, READINESS AND COHESIVENESS OF FORCES. THEY PLEDGED THEMSELVES TO EARLY ACTION AND DECISION TO REMEDY THESE WEAKNESSES AND AGREED THAT THE RESOURCES REQUIRED WERE WELL WITHIN THE CAPABILITY OF THE ALLIANCE TO PROVIDE. SPECIFICALLY THEY AGREED TO NEW DEFINITIVE PROGRAMMES TO PROVIDE PROTECTION FOR AIRCRAFT AND AIRFIELDS, TO IMPROVE THE ANTI-ARMOUR CAPABILITY OF NATO FORCES, AND TO RAISE THE LEVELS OF WAR RESERVE STOCKS.

15. AFTER REVIEWING THE MILITARY CONTRIBUTION WHICH EACH COUNTRY PLANS TO MAKE TOWARDS THE COLLECTIVE SECURITY OF THE ALLIANCE OVER THE YEARS 1974-1978, MINISTERS APPROVED THE NATO FORCE PLAN FOR THIS PERIOD AND DESIGNATED THE FORCES WHICH THEIR COUNTRIES UNDERTAKE TO COMMIT TO NATO COMMAND OVER THE COMING TWELVE MONTHS.

16. THE NEXT MEETING OF THE DEFENCE PLANNING COMMITTEE IN MINISTERIAL SESSION WILL BE HELD IN BRUSSELS ON
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